# Commonwealth of Puerto Rico Department of Labor and Human Resources Human Resources and Occupational Development Council

#### Addendum 3:

Title I of the Workforce Investment Act of 1998 and Wagner-Peyser Act Waiver Requests Justification for the Two Years of the Strategic Five-Year State Plan for

June 8, 2005

Statute Regulatory	Citation	Description	Justification
Provision			
	133(b)(4)	SEC. 133. WITHIN STATE ALLOCATIONS.  Section 133(b)(4):	Previously approved on December 6, 2002
ear alloca workers and	20CFR 67.140	(4) Transfer authority A local board may transfer, if such a transfer is approved by the Governor, not more	
programs		than 20 percent of the funds allocated to the local area under paragraph (2)( $\Lambda$ ) or 3), and 20 percent of the	
		(2)(B), for a fiscal year between:	
		(A) adult employment and training activities;	
		and	
		(B) dislocated worker employment and	
		training activities.	
		§ 667.140 Does a Local Board have the authority to	
		transfer funds between programs?	
		(a) A Local Board may transfer up to 20 percent of a	
		program year allocation for adult employment and	
		training activities, and up to 20 percent of a program	
•		year allocation for dislocated worker employment and	
		training activities between the two programs.	

Statewide workforce investment activities.	the State as encumbrances against amounts reserved by the State under WIA sections 128(a) and 133(a) for	(2) Inter-agency transfers and other actions treated	State government, and	balance of State local area administered by a unit of	youth program. area under WIA section 116(b) or i	(c) Local Boards may not transfer funds to or from the	must obtain the Governor's approval.	(b) Delote maxing any sach hansier, a bocal board
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One of the economic development strategies of the Puerto Rican government is to attract				
Many of these industries cannot finance the training costs related to the acquisition of new production technologies, necessary to stay competitive and survive in the global market. WIA funds are an essential tool to strengthen the competitive capacity on the industries through training employees and overcoming skill gaps.				
Under this situation, it is necessary to maintain the competitive edge of the industries operating in the Island, protecting existing and promoting the creation of new jobs. To accomplish this objective, it is necessary to improve the industries production technology, and increase the worker's skills in these technologies.				
Industries in Puerto Rico are confronting a competitive disadvantage related to the global economic market in terms the cost of labor force, minimal environmental and legal restrictions. In addition, we have to face the challenge of overcoming the effects of the elimination of the Section 936 of the U.S. Tax Code, effective on July 2006. The industry most affected by this event is manufacturing, specially the textile industry.	(b) That is conducted with a commitment by the employer to employ, or in the case of incumbent workers, continue to employ, an individual on successful completion of the training; and (c) For which the employer pays for not less than 50 percent of the cost of the training. (WIA sec. 101(8).)		· -	
Match Requirement Waiver Request for Customized Training Activity  Description of the Goals of the Waiver and	663.715 What is customized training? Customized training is training: (a) That is designed to meet the special requirements of an employer (including a group of employers);	101(8) 20CFR663.715 (c)	Extension of waiver of customized training: 50% employer match requirement.	Extension customized employer ma

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a preventive tool of foreclosure. system. established by grounds for our request to exempt industries of the requirement to pay for 50% of the availability of adequate infrastructure. Individuals & Clientele B. Impact and Benefits of a Waiver: WIA funds and to developed a demand driven flexibility to the States in the investment of activities. This waiver will only apply to these economic destinations. additional investment in the Island of the incentives sustain and promote technology. The achievement of this goal is industries at risk of closing or mass lay-offs as training cost of OJT and Customized Training The reasons previously stated established the minimizing the advantages of other possible Customize Training, must be included as one others. WIA services, specifically OJT and utilities, social and political stability among industries intensive in the use of high The waiver will increase the provision of This strategy is in agreement with the policy the USDOL to provide

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	Prevent closings and mass lay-offs increasing the unemployment rate and economic dependency.	services to employers facing technological transitions in their businesses increasing competitiveness and economic stability. It will also enhance the participation of the private sector in the WIA System.
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•		ncy criteria for training ed workers	Waiver to eliminate self.
			20 CFR 663 720
		customized training for employed workers? Customized training of an eligible employed individual may be provided for an employer or a group of employers when:  (a) The employee is not earning a self-sufficient wage as determined by Local Board policy; (b) The requirements in § 663.715 are met; and (c) The customized training relates to the purposes described in § 663.705(c) or other appropriate purposes identified by the Local Board.	§ 663.720 What are the requirements for
With the approval of this waiver, the local area will provide specialized skills training to	Workers who are earning wages considered to be well above the self-sufficiency criteria should not be penalized and excluded from receiving training and employment services provided by the local area's One Stop Center. Due to the ever changing economy, present jobs are requiring and demanding new and higher skill knowledge from their employees. It is imperative that the local areas responds to the needs of the private sector and provide training to any worker in need to increase or update their skills. In addition, it is increasingly important to maintain our workforce competitive in today's global economy.	Waiver to Eliminate Self-sufficiency for Training Employed Workers  Since the inception of WIA many of our local areas have denied the provision of services to employed workers because they were considered to be earning wages that were above the self-sufficiency criteria level. We understand that this section of the law and regulation is contrary to the original intent and spirit of the law and against the present administration's goal which is to increase flexibility in the one stop delivery system and aligned the system to be demand driven.	

employability commitment status from the employer which would also include leveraging of funds for the skill activities needed. The HROD( would require from the local area to document the need assessment of the skill service and an to fill new and critical workforce need. certified skilled worker and an employer able more marketable in the labor pool. The return on investment would be a knowledgeable empower the worker not only to maintain their job but also upgrade their present skills and be

						Prohibition on Use of Individual Training Accounts for Youth.
				·	•	20 CFR 664.510
				participants should be involved in the selection of educational and training activities	eligible for training services under the adult and dislocated worker programs, may receive Individual Training Accounts through those programs. Requirements for concurrent participation requirements are set forth in § 664.500. To the extent possible, in order to enhance youth participant choice, youth	664.510 Are Individual Training Accounts allowed for youth participants?  No, however, individuals age 18 and above, who are
<ul> <li>Provides a mechanism to local areas to increase comprehensive services available by creating an additional service option</li> <li>Ensures local areas enough flexibility to</li> </ul>	This waiver is requested for all Local Areas of the Puerto Rico WIA System.  B. Goals to be achieved by the Waiver:	Puerto Rico is requesting such a waiver that will allowing older youth and out-of-school youth, if deemed appropriate, to select approved ITA programs from "Eligible Training Provider (ETP) List, while retaining their "youth" classification.	WIA Regulation 29 CFR 664510 prohibit the use of Individual Training Accounts for youth participants. This waiver requests the use of Individual Training Accounts for older youth and out of school youth with implementation being upon approval of this waiver request	In compliance with WIA Section 189(i) (4)(B) and WIA Regulations 664.510, please accept the following as request for a waiver.  A. Statutory Regulation to be Waived:	The Puerto Rico State Investment Board is requesting a waiver of the regulatory prohibition of using Individual Training Accounts (ITA'S) for older youth and out-of school youth.	Request for Waiver of the Prohibition of use of Individual Training Accounts (ITA) for Older Youth

informed decisions that has a direct impact Offers older youth an opportunity to make (ITA) as well as currently necessary for older youth to Reduces the paperwork and tracking requirements of dual enrollment as is procurement process. the Adult Individual Training Account access occupational skills training through needs of participants as intended under deliver services based on the individual time consuming

- on his/her future.
- customer choice in assessing training Improved opportunities. service through increased

### A. State of Local Statutory or Regulatory Barriers:

statutory implementing this waiver request. There are no existing state or local or regulatory barriers to

### B. Description of the Goals of the Waiver and Expected Outcomes:

postsecondary training and careers. of school youth make the transition to the intention to assist both, in school and out term services. This change is designed with changed the focus of youth programs from the provision of shot-term, stand-alone job training to providing year-round, and long The Workforce Investment Act of 1998

can best be met with an additional training option more expedite in terms of time. Unlike We believe that the needs of some older youth

delay. costly and time consuming procurements process. E. Impact and Benefits youth. Individuals & Clientele requirement in 29 CFR Section 664.510.

employment because of the procurement sometimes delays access to training and within the year round youth program because their primary interest lies in obtaining self-sufficient, full time employment. The younger, in school youth, older youth are one of the most difficult populations to serve comprehensive service elements required

any other needs and will be available for all way all other programs elements will address will be base on customer's choice and any program elements. The use of Individual local areas make available a menu of len Workforce Investment Act's requirement that The Puerto Rico State Board recognizes the Training Accounts (ITAS'S) with older youth

## of a Waiver:

without unnecessary paperwork, tracking, and and quickly meet their individualized needs receive the type of services that most closely WIA eligible youth. These customers will The waiver can positively impact all older

The waiver can positively impact the best use of funds by local boards, by not having to direct limited administrative resources to competitive

Training providers will benefit because they